

Medical Education Department

3.5 Non completion of Para Medical College building at Jodhpur

Improper assessment of requirement and delays in execution of project resulted in non-completion of Para Medical College building even after lapse of seven years and incurring an expenditure of ₹ 3.89 crore, as well as failure in obtaining pending instalment of central grant amounting to ₹ 3.36 crore.

With the objective of creating facilities for conducting paramedical courses¹³, a proposal of ₹ 7.90 crore submitted (March 2012) by Government Medical College and associated Hospitals (GMC), Jodhpur was approved (July 2012) under Government of India's (GoI) one time grant scheme for supporting State Government Medical Colleges during 11th five year plan¹⁴. As per project report, an amount of ₹ 5.50 crore was to be incurred on infrastructure; ₹ 1.45 crore on equipment and ₹ 0.95 crore on faculty. The project cost was to be shared by GoI and State Government in the ratio of 85:15.

Accordingly, GoI released (August 2012) first instalment of ₹ 3.36 crore (50 *per cent* of total GoI share) with the condition that second/subsequent instalments of the grant would be given only when the Utilisation Certificates (UCs) with regard to first instalment are furnished by the GMC in time and the State Government had released/transferred its 15 *per cent* share to the designated bank account of GMC.

Test check (March 2017) of records of GMC, Jodhpur and further information collected (July 2018 and June 2019) revealed that the GMC, Jodhpur requested (January 2015) the Medical Division, Public Works Department (PWD), Jodhpur to submit detailed estimates for construction of college building including 120 seated hostel, only after a lapse of 30 months from the receipt (August 2012) of first instalment from GoI.

Accordingly, PWD submitted (August 2015) a detailed estimate of ₹ 5.50 crore along with drawing & designs for construction of college and hostel building. PWD, based on these estimates and on direction of GMC, awarded (November 2015) the civil work for construction of college building (excluding hostel) for ₹ 3.42 crore to a contractor with stipulated date of completion as 5 March 2017.

Meanwhile, GMC constituted (December 2015) a Committee to examine the structural drawing prepared by PWD, to check its adherence with norms and

¹³ Three year's Bachelor degree course in Medical Laboratory Technology, Radiography and Imaging Technique and Optometry and Ophthalmic Techniques.

¹⁴ Plan period was 2007-12.

to suggest any modifications, if required. Accordingly, the Committee assessed (January 2016) the requirement keeping in mind current student strength as well as expected increase in the next ten years and suggested changes to accommodate additional six departments.

Acting on the Committee's suggestions, the GMC without getting approval from GoR, directed (February 2016) PWD for modification in the drawings with addition of 36,000 square feet area required to accommodate six additional departments. Consequently, PWD submitted (May 2016) the modified drawings and site plan of the building with a ground and three floors structure, which was approved by GMC in June 2016 and the same was forwarded (June 2016) to the contractor by PWD. As the drawings were not finalised, the contractor could start the work only in October 2016, with a delay of more than 10 months.

It was, however, observed in Audit that due to abnormal delay in finalisation of requirements and drawings of building, the project was delayed and against construction of building with a ground and three floors only skeleton of the ground floor (as shown in photographs below) was constructed even after lapse of seven years. The building was incomplete and work was at stand still since January 2018 for want of funds. This resulted in unfruitful expenditure of ₹ 3.89 crore incurred on the incomplete structure. Further, due to this delay, the cost of completion of remaining work also increased to ₹ 25.05 crore¹⁵. Moreover, GoR had also not released (till May 2019) its corresponding share of ₹ 59.29 lakhs (50 *per cent* of total state share) to GMC which was a precondition to release the second instalment by GoI. Due to non submission of UC for the corresponding state share, GMC also failed to obtain the 2nd instalment of ₹ 3.36 crore from GoI.



Pictures showing incomplete construction of Para Medical College at S.N. Medical College, Jodhpur (June 2019)

¹⁵ PWD submitted (May 2017) a forecast estimate of ₹ 25.05 crore to complete the work as per the modified design duly approved by the GMC.

On being enquired (June 2019), the GMC accepted that there had been a delay in construction of para medical college and only skeleton of the ground floor was constructed. However, the work was under progress and proposals for releasing second instalment of ₹ 2.17 crore (based on 60:40 ratio) have been sent (November 2018) to GoI.

Thus, lackadaisical approach to get the work started (30 months) and improper assessment of requirement and abnormal delay (16 months) in approval of the drawings resulted in non-completion of the building even after lapse of seven years and incurring an expenditure of ₹ 3.89 crore. Further, GMC also lost the opportunity to demand ₹ 1.19 crore (part of 2nd instalment) due to change in conditions¹⁶ of sharing pattern of grants in aid.

State Government accepted (February 2020) that there had been a delay in construction of para medical college.

3.6 Undue benefit to contractor due to not raising demand for rent

Non recovery of rent of ₹ 23.33 crore from the contractor for land provided by Medical College, Kota for execution of flyover work under UIT, Kota due to lack of coordination between both the agencies.

Urban Improvement Trust (UIT), Kota entered into (September 2017) a contract for construction of a flyover from Danbari to Keshopura Circle on Rangbari road, Kota at a total cost of ₹ 140.58 crore. As per special condition (no 104) of the contract, the contractor was responsible to arrange the land for site office/laboratory/plant and machinery at its own level and cost. The UIT requested (October 2017) the Medical College, Kota (MC) to provide a vacant land measuring 20,000 square meters (250×80 meter) in the hospital campus for a period of around one year, which was required to establish a segment making plant for the flyover as it was passing just near the hospital campus. The MC conveyed (October 2017) its consent to UIT with the condition that land will be vacated as and when required for the hospital and no permanent structure would be made at the site. The said land was made available (October 2017) to the contractor by the UIT without assigning any rent.

On being noticed that the land was being used by the contractor and not the UIT, the MC repeatedly asked (13 November 2017, 30 November 2017 and 12 January 2018) UIT, Kota to deposit the rent for the land after getting it assessed by PWD. However, UIT Kota did not respond to the letters of MC. Thereafter, PWD on request of MC assessed (January 2018) the fair rent of the said land as ₹ 83.31 lakh per month. Accordingly MC asked (March 2018) UIT to deposit the rent from October 2017 onwards at the rates so assessed.

¹⁶ The sharing pattern of funds under central sponsored schemes between GoI and GoR was changed from 85:15 to 60:40 during 2014-15 by the GoI.