On this being pointed out in audit, EE replied (September 2013) that the provision of granular layer over the existing bituminous layer was made on the basis of design obtained (January 2011) from IIT, Roorkee. Reply was not acceptable as the department did not adopt the prescribed procedures for providing adequate drainage facility in accordance with the IRC specifications for execution of the construction of road as per design suggested by IIT, Roorkee. This had resulted in the infructuous expenditure of ₹ 2.98 crore due to non-adherence to IRC specifications as also pointed out by the High Powered Technical Committee.

During discussion (November 2014), Government, while accepting facts and figures, assured that pursuant to the audit objection suitable action would be initiated against the erring officers.

3.4 Failure of oversight and administrative control

The Government has an obligation to improve the quality of life of the people for which it works towards fulfillment of certain goals in area of health, education, development and upgradation of infrastructure and public services etc. However, Audit noticed instances where funds released by Government for creating public assets for the benefit of the community remained unutilised/blocked and/or proved unfruitful/unproductive due to indecisiveness, lack of administrative oversight and concerted action at various levels. A few cases have been discussed below.

HIGHER EDUCATION DEPARTMENT

3.4.1 Non-achievement of objective

The objective of commencing course in Dental Sciences for students was not achieved despite expenditure of ₹ 12.43 crore on the construction of the building (₹ 12.15 crore) and purchase of equipment (₹ 27.90 lakh) due to non-recognition of the course of Dental Sciences by DCI, New Delhi.

Recognition to the course of Dental Sciences by the Dental Council of India (DCI), New Delhi is pre-requisite for establishing a Dental College by a university. The Academic Council of the *Chatrapati Sahuji Maharaj* University, Kanpur (University), in the meeting held in May 2004 under chairmanship of the Vice Chancellor of the University, decided to establish a University College of Dental Sciences with intake capacity of 100 students in a four-storyed building, to be constructed in campus of the University at ₹ 13.10 crore (revised[75]). The construction works were assigned to UP *Rajkiya Nirman Nigam* Limited (UPRNN) for completion by November 2005[76].

Scrutiny of the records (July 2012) of the Registrar of the University and further information collected (between May 2013 and July 2014) revealed that the Registrar of the University applied (April 2004) to the Government of

[75] Original estimate: ₹ 3.83 crore (January 2004); First revision: ₹ 12.50 crore (July 2004) and third revision: ₹ 13.10 crore (February 2009).

[76] In terms of the Memorandum of Understanding signed between the University and UPRNN on 8 August 2001.

India for permission to establish College of Dental Sciences in the campus of the University and made ₹ 12.15 crore (out of ₹ 13.10 crore) available to UPRNN during 2004-06[77]. UPRNN commenced the construction works in July 2004. When the construction works were in progress, the University also purchased equipment at ₹ 27.90 lakh for the proposed College of Dental Sciences during[78] September 2004 and March 2006. In June 2006, the Inspectors of DCI, New Delhi visited the University for ascertaining the physical facilities like building and equipment and availability of teaching staff, their qualifications and experiences *etc.* The Inspectors observed deficiencies in dental chairs, faculties (Professors, Readers, Lecturers) *etc.* As a result, the Executive Committee of DCI, New Delhi asked the University to remove the deficiencies within five days. However, no action was taken to remove them. Nevertheless, the construction works continued and UPRNN completed the building at ₹ 12.91 crore. The Registrar of the University took over the possession of the building in November 2010. However, DCI, New Delhi did not grant the required recognition to the course of Dental Sciences and consequently it was not commenced as of May 2014.

Thus, the objective of commencing the course in Dental Sciences was not achieved even after more than eight years of the schedule of completion of the buildings despite spending ₹ 12.43 crore on the building (₹ 12.15 crore) and purchase of equipment (₹ 27.90 lakh) due to non-recognition of the course of Dental Sciences by DCI, New Delhi.

In reply, the University stated (May 2013) that the building was being utilised for Paramedical and Hospitality Management courses. Reply is not acceptable as the Paramedical course was already being held in another existing building prior to the construction of the building for Dental College and there was no proposal for running Hotel and Hospitality Management courses in this building. As such, the building constructed for Dental College was being utilised for purposes other than that authorised by the Academic Council of the University and the objective of the expenditure remained unfulfilled.

During discussion (December 2014), the Government accepted the facts and figures.

MEDICAL HEALTH AND FAMILY WELFARE DEPARTMENT

3.4.2 Unfruitful expenditure

Unfruitful expenditure of ₹ 1.30 crore was incurred on Trauma Centres at Etawah and Fatehpur as the centres were not established even after about four years of scheduled date of completion.

With a view to establish Trauma Centres[79], Government of India (GoI) launched Centrally Sponsored Scheme of Assistance for Capacity Building for Trauma Centre and provided financial assistance for manpower, building equipment, communication, legal assistance and data entry. Besides, an ambulance was also to be provided.

[77] June 2004 and December 2005.
[78] Represents the value of equipment for ₹ 12.31 lakh.
[79] Along the Golden Quadrilateral- North South and East West Corridors of National Highways during XI Five year Plan.