

3.7 Unfruitful expenditure due to non-establishment of Trauma Hospital Khellani

Failure of Health and Medical Education Department to make the Trauma Hospital Khellani functional through posting of necessary staff and provision of laboratory/ diagnostic facilities, operation theatre, blood bank and ambulance etc., has rendered the investment of ₹394.59 lakh unfruitful.

In order to ensure immediate medical treatment for accident victims, a proposal was framed (May 2010) to establish a Trauma Hospital at Khellani on Batote - Kishtwar Road at an estimated cost of ₹399.60 lakh, with target of completion within 24 months. The project involved construction of hospital complex comprising emergency/ IPD/ diagnostic/ operation theatre/ wards, mortuary, approach road/ parking area, development works/ pathways, security post/ gate, provision of silent DG sets, voltage stabilisers, providing of water supply line from Public Health Engineering source to site of work, etc.

Scrutiny of records (November 2017) of Chief Medical Officer (CMO), Doda and subsequent collection of information (April 2018) showed that the land for the hospital was acquired (January 2010) after payment of land compensation of ₹25 lakh. Further, an amount of ₹393.71 lakh⁶⁵ was advanced to Jammu and Kashmir Projects Construction Corporation (JKPCC) during 2009-10 to 2016-17, for construction of building. The main building of the hospital was handed over to Block Medical Officer (BMO) Assar in December 2015. JKPCC incurred an expenditure of ₹360.24 lakh⁶⁶ during 2009-18, but the work on entry gate and mortuary block constructed upto roof level was still incomplete (December 2018). An expenditure of ₹9.35 lakh was also incurred during 2016-17 for purchase of equipment, furniture and furnishing⁶⁷ but the same were still in packed conditions (December 2018). This was confirmed during physical verification (October 2018) of the site.

	
Incompleted mortuary block as on 16.10.2018	Packed equipments as on 16.10.2018

⁶⁵ 2009-10: ₹100 lakh; 2010-11: ₹50 lakh; 2011-12: ₹50 lakh; 2012-13: ₹25 lakh; 2013-14: nil; 2014-15: ₹79 lakh; 2015-16: ₹79 lakh; 2016-17: ₹10.71 lakh and 2017-18: Nil

⁶⁶ 2009-10: ₹0.07 lakh; 2010-11: ₹35.82 lakh; 2011-12: ₹43.70 lakh; 2012-13: ₹47.04 lakh; 2013-14: ₹69.08 lakh; 2014-15: ₹97.87 lakh; 2015-16: ₹56.61 lakh; 2016-17: ₹1.91 lakh and 2017-18: ₹8.14 lakh

⁶⁷ 41 different types of medical equipment including Cardiac Monitor Device, Eliss Forceps, etc. and hospital furniture including beds, chairs, tables, etc.



In order to make Trauma Hospital functional, Director Health Services, Jammu submitted (May 2016) proposal for creation of 112 posts of Doctors/ Paramedical staff to the Government, which had not been approved (December 2018). Despite taking over the main building from JKPC in December 2015, the Trauma Hospital could not be made functional (December 2018) over last three years, due to non-creation of posts and non-establishment of laboratory/ diagnostic facilities, operation theatre, blood bank and ambulance, etc. thereby rendering the investment of ₹394.59 lakh⁶⁸ unfruitful.

On being pointed out in audit, the CMO, Doda stated (November 2017/ March 2018) that the Trauma Hospital was not functional; however, one Medical Aid Centre and one New Type Public Health Centre (NTPHC) having sanctioned staff of five⁶⁹ were functioning in the building. The fact remains that the available staff was not sufficient to make the trauma hospital functional which required 112 posts of Doctors/ Paramedical staff. Besides, there were 177 accidents⁷⁰ in the area during the last three years⁷¹ in which 286 persons got injured and 46 died and the failure to operationalise the Trauma Centre to provide immediate medical treatment to such accident victims has resulted in unfruitful expenditure of ₹394.59 lakh.

After the matter was referred to Government/ Department in May 2018; Director Health Services, Jammu stated (July 2018) that approval of Government for creation of various categories of posts was awaited despite reminders issued in May/ June 2018. Reply of the Government was awaited (September 2019).

3.8 Unfruitful expenditure/ blocking of funds on non-functional SNCUs/ SPVs

Failure of Health and Medical Education Department to procure the medical equipment for SNCU Sarwal over a period of more than two years, post staff for SNCUs Bhaderwah and Gandoh and make two solar power generators functional resulted in unfruitful expenditure of ₹122.18 lakh and blocking of ₹44.82 lakh. The envisaged services for care of newborns could not be ensured despite availability of funds and engagement of additional staff.

The Special Newborn Care Units (SNCU) were provided in the District Hospitals under National Health Mission (NHM) and in some of the Community Health Centres

⁶⁸ Building: ₹360.24 lakh; Land acquisition: ₹25 lakh; Equipment/ furniture: ₹9.35 lakh

⁶⁹ Medical Officer: one; Female Multipurpose Health Worker: one; Field worker: one; Casual worker: one; Senior Pharmacist: one

⁷⁰ Information provided by SSPs Ramban, Doda and Kishtwar

⁷¹ 2015-16: 46; 2016-17: 55; 2017-18: 76