

Health, Medical and Family Welfare Department

3.10 Strengthening and upgradation of State Government Medical Colleges for increase in PG seats

The objective of increasing the Post Graduation seats and the commensurate increase in infrastructural facilities in the three identified medical colleges could not be fully achieved as the funds committed were not applied to the project

Government of India (GoI)¹⁶² launched (November 2008) during the 11th plan period (2007-12) a Centrally Sponsored Scheme “***Strengthening and upgradation of State Government Medical Colleges for increase in PG seats***”. Three Government Colleges in Telangana State were identified¹⁶³ (April 2011) under the Scheme. These were (i) Osmania Medical College (OMC), Hyderabad (ii) Kakatiya Medical College (KMC), Warangal and (iii) Gandhi Medical College (GMC), Secunderabad.

The objectives of the scheme were to strengthen the infrastructure (buildings, equipment) in the medical colleges in order to facilitate increase in seats for Post Graduation (PG) courses in identified disciplines¹⁶⁴. Directorate of Medical Education (DME) was the nodal agency for implementation of the Scheme. The civil works and procurement of equipment¹⁶⁵ was to be done through Telangana State Medical Services & Infrastructure Development Corporation¹⁶⁶ (Corporation).

The Scheme was to be jointly funded with the State Government on 75:25 basis, which was later revised (May 2017) to 60:40. The conditions of grant *inter alia* were:

- On release (October 2011) of the first instalment¹⁶⁷ from GoI directly to the Medical colleges, the State Government was also required to release the first instalment of its share.
- Subsequent instalments would be released on receipt of Utilisation Certificates (UCs) on the first instalment, from the Colleges.
- In case the stipulated number of PG seats were not created as envisaged, the funds mis-utilised/un-utilised were to be returned along with interest.
- The permission to increase PG seats was granted on the condition that the State Government would provide budgetary support until all facilities are provided. The State Government would also bear the recurring expenditure on maintenance of the facilities after the plan period.

Later, the Scheme period was extended (May 2018) up to 2018-19.

¹⁶² the Ministry of Health & Family Welfare

¹⁶³ State Government submitted proposals to GoI in June 2009 indicating the list of 10 medical colleges in the undivided State of Andhra Pradesh. The proposals were approved by the Empowered Committee of GoI in April 2011

¹⁶⁴ as per the instructions of DME

¹⁶⁵ Equipment which cost less than ₹5 lakh can be procured by Principals of the Medical Colleges as per DME order (August 2012)

¹⁶⁶ prior to bifurcation and de-merger, the Andhra Pradesh Medical Services & Infrastructure Development Corporation (APMSIDC)

¹⁶⁷ OMC: ₹16.45 crore; KMC: ₹3.97 crore and GMC: ₹3.15 crore

Audit conducted (March 2018 - August 2018) in the three Government Medical colleges and in the Office of the DME, revealed the following (*Appendix-3.10* gives further details):

- The 1st instalment of ₹23.57 crore was released (October 2011) by GoI but the State Government did not release its matching share despite requests¹⁶⁸ from the colleges.
- GoI intimated (June 2013) that in the absence of release of matching State share, it would not be possible to release further funds. Rupees 17.19 crore was, however, released (September 2018) by GoI as 2nd instalment after the extension of the scheme period. The total GoI releases amounted to ₹40.76 crore which was not matched by State share of ₹25.09 crore.
- The infrastructure facilities in the colleges were to be increased commensurate with the increase in PG seats. The Technical Empowered Committee had recommended civil works costing ₹18.70 crore and purchase of equipment worth ₹40.84 crore in the three colleges: a total of ₹59.54 crore on creation of infrastructure. The colleges could spend only ₹14.61 crore being 25 *per cent* of the total sum approved by the Committee.
- None of the Medical Colleges had spent the amounts released in respect of faculty although there was shortfall in faculty.
- As a result, 36 *per cent* of the funds received (including the second instalment of GoI) on the scheme were spent. UCs were given to GoI for a total sum of ₹21.01 crore (including interest accrued) by the Medical Colleges.

Irregularity in submission of UCs

Osmania Medical College incurred expenditure of ₹07.78 crore out of ₹16.45 crore released by GoI. UC was, however, furnished for ₹13.91 crore. The college in its reply (November 2018) stated that the UC furnished (June 2018) to GoI was in respect of funds released to the executing agency - Telangana State Medical Services & Infrastructure Development Corporation (TSMSIDC). Audit also observed that an amount of ₹5.28 crore was still available with TSMSIDC. Thus, the college submitted the UC without actually incurring expenditure on the envisaged items of the scheme.

- The Scheme has not been fully implemented in any of the three identified Medical Colleges. 60 *per cent* (168 seats) of the envisaged 279 seats were increased in the identified disciplines.

Thus, despite release of entire GoI share of funds for the scheme, non-release of funds by the State Government coupled with inability of the colleges to expend the funds sanctioned led to shortfall in increase (40 *per cent*) of PG seats to the extent and the commensurate creation of infrastructure.

The matter was reported to Government in August 2018 and reminded in October 2018; their reply is awaited.

¹⁶⁸ (i) Principal, OMC in December 2011, August 2014 and May 2017 (ii) Principal, GMC in April 2013 and (iii) Principal, KMC in February 2015, October 2015 and December 2015

Appendix-3.10

(Reference to paragraph 3.10, page 83)

Medical College details of activities taken up under the scheme

Status	
OMC, Hyderabad GoI sanctioned outlay: ₹43.87 crore Details of Sanction: Infrastructure: ₹16.66 crore Equipment: ₹25.12 crore Faculty: ₹2.09 crore Details of funds released: GoI: 1st instalment of ₹16.45 crore consisting of Capital Grant: ₹15.66 crore and General Grant: ₹0.79 crore IInd instalment of ₹13.16 crore Funds not released by State Government: ₹17.548 crore Funds released to TSMSIDC for provision of Infrastructure & Equipment: ₹13.06 crore Funds utilised: ₹7.78 crore Balance funds available with: Medical College: ₹16.55 crore TSMSIDC: ₹5.28 crore Additional PG seats to be increased: 113 in 15 disciplines Seats actually increased: 92 PG (81 per cent of the target) in 13 disciplines	Civil Infrastructure: - Administrative sanction for ₹6.23 crore for civil works in respect of nine⁴ medical disciplines was accorded in October 2012/August 2015. An amount of ₹6.23 crore⁵ was deposited (November 2012⁶/August 2015⁷) with the Corporation. Of which, an amount of ₹1.16 crore was expended in respect of seven medical disciplines. - Although 14 seats were increased in the discipline of Orthopaedics by the college and the Empowered Committee had provided an amount of ₹12.50 crore, Orthopaedic block with an estimated cost of ₹4.69 crore was not taken up. Even the site was not yet handed over to the Corporation. Principal stated (May 2018) that the proposal submitted by the Orthopaedic Department was being forwarded to the DME. Thus, an amount of ₹5.07 crore remained locked with the Corporation for over five years. - The college could not provide audit, information on the dates of completion and handing over the buildings to the respective medical departments. Equipment: - The Empowered Committee had recommended procurement of equipment to the extent of ₹25.12 crore. Of ₹6.83 crore deposited with the Corporation (January 2014, January/February 2015) for equipment in seven departments, ₹6.62 crore was incurred leaving an unspent balance of ₹0.21 crore with the Corporation. Increase in PG seats: 21 seats in respect of the disciplines of Anatomy (3), Physiology (10) and Anaesthesiology (8) were not increased. College stated (May 2018) that proposals have been submitted in respect of the disciplines of Anatomy and Physiology. Action plan in place for creation of the remaining seats was not submitted to GoI despite GoI⁸ calling for the details. - In respect of 92 seats increased in 13⁹ disciplines, although an amount of ₹24.07 crore was estimated by the Technical Evaluation Committee, only an amount of ₹6.48 crore (27 per cent of the estimated funds) was expended. Thus the requisite equipments commensurate with the seats increased were not provided. 30 seats in these identified disciplines were yet to receive the recognition of Medical Council of India (MCI). Reasons for non-recognition, though called for, were yet to be received from the College. Teaching staff: - In an assessment conducted by MCI (March 2018) of the availability of the teaching staff, shortfall of teaching staff to the extent of seven¹⁰ (three per cent) in the disciplines where PG seats were to be increased by the College. Audit observed that the college had not utilized the grant of ₹0.79 crore released towards faculty on the plea that guidelines for utilization of the grant were not received from the DME. It was also stated that the DME would be addressed in this regard. Utilisation Certificates: - Though ₹7.78 crore was incurred out of ₹16.45 crore released by GoI, UC was furnished for ₹13.91 crore. Medical College in its reply (November 2018) stated that the UC furnished (June 2018) to GoI was in respect of funds released to TSMSIDC. Incidentally, Audit observed that an amount of ₹5.28 crore was still available with TSMSIDC.

⁴ (i) Anatomy: ₹18.75 lakh (ii) Physiology: ₹11.25 lakh (iii) Orthopaedics: ₹468.75 lakh (iv) Dermatology: ₹9.38 lakh (v) Pharmacology: ₹22.50 lakh (vi) Forensic Medicine: ₹0.75 lakh (vii) Anaesthesiology: ₹56.25 lakh (viii) ENT: ₹29.63 lakh and (ix) Community Medicine: ₹7.50 lakh

⁵ ₹6,15,75,000 vide DD.No. 017675, dated 8 November 2012 and ₹7,50,000 vide DD No. 058241, dated 21 August 2015

⁶ ₹6.16 crore vide DD No. 017675, dated 8 November 2012

⁷ ₹0.07 crore vide DD No. 058241, dated 21 August 2015

⁸ Lr. No. U.14017/36/2018 ME II of Ministry of Health & Family Welfare (ME. II Sn), dated 31 May 2018

⁹ Pathology (10); Community Medicine (3); Forensic Medicine (8); ENT (3); Anaesthesiology (9); MD/Tropical Medicine/Pulmonary Medicine (2); Pharmacology (8); Microbiology (2); Radio Diagnosis (2); Dermatology (6); General Surgery (22); Bio-chemistry (3) and Orthopaedics (14)

¹⁰ Anatomy: 1 Professor & 2 Assistant Professors; Community Medicine: 2 Assistant Professors & 1 Statistician and Dermatology: 1 Professor

	Thus, college submitted an UC without actually incurring expenditure on the envisaged items of the scheme.
KMC, Warangal GoI sanctioned outlay: ₹10.46 crore Sanctioned for: Infrastructure: ₹0.98 crore Equipment: ₹9.34 crore Faculty: ₹0.14 crore Details of funds released: GoI: 1st instalment of ₹3.97 crore IInd instalment of ₹1.51 crore Funds not released by State Government: ₹4.18 crore Funds released to TSMSIDC: ₹3.16 crore Funds utilised: ₹3.73 crore (including an amount of ₹0.99 crore by the college itself) Balance funds available with: Medical College: ₹1.33 crore TSMSIDC: ₹0.42 crore Additional PG seats to be increased: 89 in 18 disciplines Seats actually increased: 33 PG (37 per cent of the target) in nine disciplines	Civil infrastructure: • Civil works in respect of four medical disciplines were undertaken. Out of deposit of ₹1.15 crore (November 2012/March 2013/January 2014), ₹25 lakh was utilized for repairs to existing building of General Surgery and Microbiology Departments. This was against GoI stipulation in the sanction order which allowed expenditure on new works only. Equipment: • ₹2.01 crore¹¹ was deposited (February 2013/March 2013) with the Corporation for procurement of equipment for four disciplines. Out of which, ₹19.50 lakh was utilized for construction of civil works. Equipment worth for ₹1.39 crore¹² was procured through TSMSIDC. There is an unspent balance of ₹42.70 lakh with the Corporation. In addition, the College purchased equipment for ₹0.99 crore. Increase in PG seats: • As against 89 PG seats to be increased in 18 specified disciplines, only 33¹³ PG seats (37 per cent of the seats) had been increased by the College in nine disciplines. • In respect of 33 seats increased in 9 disciplines, although an amount of ₹3.32 crore was estimated by the Empowered Committee, only an amount of ₹0.02 crore was expended. Thus the requisite equipment commensurate with the seats increased were not provided. • 56¹⁴ seats of the proposed seats were not increased. Action plan in respect of creation of these seats were not submitted to GoI. An amount of ₹7.51 crore was estimated by the Empowered Committee, in respect of 56 seats to be increased. • Forty eight seats in these identified disciplines were yet to receive the recognition of MCI. Teaching staff: • In an assessment conducted by MCI (March 2018) of the availability of the teaching staff, shortfall of teaching staff to the extent of 16¹⁵ (eight per cent) in the disciplines where PG seats were to be increased by the College. Utilization Certificates: • The college had furnished (May 2018¹⁶) the UCs for the entire amount to GoI.
GMC, Hyderabad GoI sanctioned outlay: ₹8.39 crore Sanctioned for: Infrastructure: ₹1.06 crore Equipment: ₹6.38 crore Faculty: ₹0.95 crore Details of funds released: GoI: 1st instalment of	Civil Infrastructure: • Of ₹1.06 crore deposited (September 2012) with TSMSIDC for civil infrastructure, ₹0.93 crore was spent on six works. Audit observed that ₹0.23 crore was spent on renovation and repairs to seminar halls against the GoI stipulations which allowed expenditure on new works only. Equipment: • The college spent ₹2.17 crore (including an interest amount of ₹8 lakh) on procurement of equipment (TSMSIDC : ₹0.80 crore, College: ₹1.37 crore) Increase in PG seats: • As against 77 P.G. seats to be increased in 20 disciplines, only 43 PG seats (56 per cent of the target) had been increased by the College and 34 seats remain to

¹¹ (i) Radiology: ₹1.50 crore (ii) Medicine Department: ₹10.50 lakh (iii) Community Medicine: ₹4.50 lakh and (iv) CD&TB : ₹36 lakh

¹² (i) Community Medicine: ₹1.39 lakh (ii) General Medicine: ₹24.95 lakh (iii) TB & Chest: ₹16.31 lakh and (iv) Radiology: ₹96.14 lakh

¹³ Orthopaedics (6); General Surgery (9); Anaesthesiology (4); General Medicine (3); Dermatology (1); Ophthalmology (1); Paediatrics (2); I OBG (6) and TB & Chest (1)

¹⁴ General Surgery (2); Anatomy (3); Physiology (3); Dermatology (2); Ophthalmology (4); OBG (2); Bio-chemistry (4); Pathology (12); Pharmacology (5); Community Medicine (6); Micro-biology (7); Forensic Medicine (5) and Radio Diagnosis (1)

¹⁵ Anatomy: 1 Associate Professor; Physiology: 2 Assistant Professors; Community Medicine: 3 Assistant Professors; Orthopaedics: 4 Assistant Professors; Micro-biology: 2 Assistant Professors; Radio Diagnosis: 1 Associate Professor; Ophthalmology: 1 Professor and General Medicine: 2 Assistant Professors;

¹⁶ vide RC No. 14017/30/2018 (ME-II) dated 31 May 2018

₹3.15 crore consisting of Capital Grant: ₹2.79 crore and General Grant: ₹0.36 crore

IInd instalment of ₹2.52 crore

Funds not released by State Government: ₹3.36 crore

Funds released to TSMSIDC:

₹1.86 crore being 59 per cent of the available amount

Funds utilised: ₹1.73 crore

Balance funds available with:

Medical College: ₹2.44 crore

TSMSIDC: ₹0.132 crore

Additional PG seats to be increased: 77 in 20 disciplines

Seats created: 43 PG (56 per cent of the target) in 12 disciplines

be increased as of May 2018. An amount of ₹5.04 crore had been provided for increasing the remaining 34 seats.

- Of the 43 seats increased in 12 disciplines, although an amount of ₹4.87 crore was estimated by the Empowered Committee, only an amount of ₹0.58 crore (12 per cent of the estimated funds) had been incurred. Thus the requisite equipments commensurate with the seats increased were not provided.
- Twenty Four seats in these identified disciplines were yet to receive the recognition of MCI.

Teaching staff:

- In an assessment conducted by MCI (March 2018) of the availability of the teaching staff, shortfall of teaching staff to the extent of 10¹⁷ (five per cent) in the disciplines where PG seats were to be increased by the College.

Utilization Certificates:

- The college had furnished UCs to GoI for the first instalment released.

¹⁷ Anatomy: 2 Associate Professors and 2 Assistant Professors; Physiology: 1 Assistant Professor; Pharmacology: 2 Assistant Professors; Community Medicine: 1 Associate Professors; Orthopaedics: 1 Associate Professor and 1 Assistant Professor